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HOME, PRISON AND DISASTER MANAGEMENT DEPARTMENT

NOTIFICATION

30th August, 2019

No.-06/Vividh-04/2019-4679-His Excellency the Governor of Jharkhand makes following Scheme for safety and protection of the witnesses-

Aims and objective- The objective of this scheme is to ensure that the investigation, prosecution and trial of criminal offences is not prejudiced because witnesses are intimidated or frightened to give evidence without protection from violent or other criminal recrimination. Witnesses need to be given the confidence to come forward to assist law enforcement and judicial authorities with full assurance of safety. It is aimed to identify series of measures that may be adopted to safeguard witnesses and their family members from intimidation and threats against their lives, reputation and property.

Need and justification for the scheme- The Hon'ble Supreme Court has laid great emphasis on the importance of witness protection. The section 195A IPC makes criminal intimidation of witnesses a criminal offence punishable with seven years of imprisonment. Likewise, statutes namely Juvenile Justice (Care and Protection of Children) Act, 2015, Whistle Blowers Protection Act, 2011, Protection of Children from Sexual Offences Act (POCSO Act), 2012, National Investigation Agency Act, 2008 and Schedule Castes and Tribes (Prevention of Atrocities) Act, 1989 also provide for safeguarding witnesses against the threats. However no formal structured programme has been introduced as on date for addressing the issue of witness protection in a holistic manner.

In recent years extremism, terrorism and organized crimes have grown and are becoming stronger and more diverse. In the investigation and prosecution of such crimes, it is essential that witnesses have trust in the criminal justice system. Hence it is necessary to frame a scheme for addressing the issues of witness protection in the state.

Scope of the Scheme: Witness Protection may be as simple as providing a police escort to the witness up to the Courtroom or using modern communication technology (such as audio video means) for recording of testimony. In other more complex cases, involving organized criminal group, extraordinary measures are required to ensure the witness's safety viz anonymity, offering temporary residence in a safe house, giving a new identity and relocation of the witness at an undisclosed place. However, witness protection needs of a witness may have to be viewed on case to case basis depending upon their vulnerability and threat perception.

1. SHORT TITLE AND COMMENCEMENT:

- a) This Scheme shall be called “Jharkhand State Witness Protection Scheme, 2019”
- b) It shall come into force from the date of notification in the official gazette.
- c) It shall extend to the whole of Jharkhand state.

Part I

2. DEFINITIONS:

- (i) "Code" means the Code of Criminal Procedure, 1973 (2 of 1974);
- (ii) "Concealment of Identity of Witness" means and includes any condition prohibiting publication or revealing, in any manner, directly or indirectly, of the name, address and other particulars which may lead to the identification of the witness during investigation, trial and post-trial stage;
- (iii) "Competent Authority" means a Standing Committee in each District chaired by the Principal District and Sessions Judge with Deputy Commissioner in the District as Member and Superintendent of Police in the District as its Member Secretary.
- (iv) "Family Member" includes parents/guardian, spouse, live-in partner, siblings, children, grandchildren of the witness;
- (v) "Form" means "Witness Protection Application Form" appended to this Scheme as Appendix-1;
- (vi) "In Camera Proceedings" means proceedings wherein the Competent Authority/Court allows only those persons who are necessary to be present while hearing and deciding the witness protection application or deposing in the court;
- (vii) "Live Link" means and include a live video link or other such arrangement whereby a witness, while not being physically present in the courtroom for deposing in the matter or interacting with the Competent Authority;
- viii) "Witness Protection Measures" means measures spelt out in Clause 7, Part-III, Part-IV and Part V of the Scheme.
- (ix) "Offence" means those offences which are punishable with death or life imprisonment or an imprisonment up to seven years and above and also offences punishable under Section 354, 354A, 354B, 354C, 354D and 509 of IPC.
- (x) "Threat Analysis Report" means a detailed report prepared and submitted by the Superintendent of Police in the District investigating the case with regard to the seriousness and credibility of the threat perception to the witness or his family

members. It shall contain specific details about the nature of threats faced by the witness or his family to their life, reputation or property apart from analyzing the extent, the person or persons making the threat, have the intent, motive and resources to implement the threats.

It shall also categorize the threat perception apart from suggesting the specific witness protection measures which deserves to be taken in the matter;

(xi)“Witness” means any person, who possess information or document about any offence;

(xii)“Witness Protection Application” means an application moved by the witness in the prescribed form before a Competent Authority through its Member Secretary for seeking Witness Protection Order. It can be moved by the witness, his family member, his duly engaged counsel or IO/SHO/SDPO/Jail Superintendent concerned;

(xiii)“Witness Protection Fund” means the fund created for bearing the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority under this scheme;

(xiv)“Witness Protection Order” means an order passed by the Competent Authority detailing the witness protection measures to be taken.

(xv) “Witness Protection Cell” means a dedicated Cell of Jharkhand State Police Agencies assigned the duty to implement the witness protection order.

Part II

3. CATEGORIES OF WITNESS AS PER THREAT PERCEPTION:

Category ‘A’: Where the threat extends to life of witness or his family members, during investigation/trial or thereafter.

Category ‘B’: Where the threat extends to safety, reputation or property of the witness or his family members, during the investigation/trial or thereafter.

Category ‘C’: Where the threat is moderate and extends to harassment or intimidation of the witness or his family member's, reputation or property, during the investigation/trial or thereafter.

4. STATE WITNESS PROTECTION FUND:

(a) There shall be a Fund, namely, the Witness Protection Fund from which the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority and other related expenditure, shall be met.

(b) The Witness Protection Fund shall comprise the following:

(i) Budgetary allocation made in the Annual Budget by the State Government;

(ii) Receipt of amount of costs imposed/ordered to be deposited by the courts/tribunals in the Witness Protection Fund;

(iii) Donations/contributions from Philanthropist/Charitable Institutions/Organizations and individuals permitted by Central/State Governments.

(iv) Funds contributed under Corporate Social Responsibility.

(c) The said Fund shall be operated by the Department of Home, Jail & Disaster Management, Jharkhand.

5. FILING OF APPLICATION BEFORE COMPETENT AUTHORITY:

The application for seeking protection order under this scheme can be filed in the prescribed form before the Competent Authority of the concerned District where the offence is committed, through its Member Secretary along with supporting documents, if any.

6. PROCEDURE FOR PROCESSING THE APPLICATION:

(a) As and when an application is received by the Member Secretary of the Competent Authority, in the prescribed form, he shall forthwith pass an order for calling for the Threat Analysis Report from the SP/Dy.SP in charge of the concerned Police Sub-Division.

(b) Depending upon the urgency in the matter owing to imminent threat, the Competent Authority can pass orders for interim protection of the witness or his family members during the pendency of the application.

Provided that nothing shall preclude police from providing immediate protection in case of grave and imminent threat to the life of applicant and his family members.

(c) The Threat Analysis Report shall be prepared expeditiously while maintaining full confidentiality and it shall reach the Competent Authority within five working days of receipt of the order.

(d) The Threat Analysis Report shall categorize the threat perception and also include suggestive protection measures for providing adequate protection to the witness or his family.

(e) While processing the application for witness protection, the Competent Authority shall also interact preferably in person and if not possible through electronic means with the witness and/or his family members/employers or any other person deemed fit so as to ascertain the protection needs of the witness.

(f) All the hearings on Witness Protection Application shall be held in-camera by the Competent Authority while maintaining full confidentiality.

(g) An application shall be disposed of within five working days of receipt of Threat Analysis Report from the Police Authorities.

(h) The Witness Protection Order passed by the Competent Authority shall be implemented by the Witness Protection Cell of the State or the Trial Court, as the case may be. Overall responsibility of implementation of all witness protection orders passed by the Competent Authority shall lie on the Director General of Police, Jharkhand.

However the Witness Protection Order passed by the Competent Authority for change of identity and/or relocation shall be implemented by the Department of Home, Prison and Disaster Management, Jharkhand.

(i) Upon passing of a Witness Protection Order, the Witness Protection Cell shall file a monthly follow-up report before the Competent Authority.

(j) In case, the Competent Authority finds that there is a need to revise the Witness Protection Order or an application is moved in this regard, and upon completion of

trial, a fresh Threat Analysis Report shall be called from the SP/DSP in charge of the concerned Police Sub- Division.

7. TYPES OF PROTECTION MEASURES:

The witness protection measures ordered shall be proportionate to the threat and shall be for a specific duration not exceeding three months at a time. They may include:

- (a)** Ensuring that witness and accused do not come face to face during investigation or trial;
- (b)** Monitoring of mail and telephone calls;
- (c)** Arrangement with the telephone company to change the witness's telephone number or assign him or her an unlisted telephone number;
- (d)** Installation of security devices in the witness's home such as security doors, CCTV, alarms, fencing etc;
- (e)** Concealment of identity of the witness by referring to him/her with the changed name or alphabet;
- (f)** Emergency contact persons for the witness;
- (g)** Close protection, regular patrolling around the witness's house;
- (h)** Temporary change of residence to a relative's house or a nearby town;
- (i)** Escort to and from the court and provision of Government vehicle or a State funded conveyance for the date of hearing;
- (j)** Holding of in-camera trials;
- (k)** Allowing a support person to remain present during recording of statement and deposition;
- (l)** Usage of specially designed vulnerable witness court rooms which have special arrangements like live video links, one way mirrors and screens apart from separate passages for witnesses and accused, with option to

modify the image of face of the witness and to modify the audio feed of the witness' voice, so that he/she is not identifiable;

- (m) Ensuring expeditious recording of deposition during trial on a day to day basis without adjournments;
- (n) Awarding time to time periodical financial aids/grants to the witness from Witness Protection Fund for the purpose of re-location, sustenance or starting a new vocation/profession, as may be considered necessary;
- (o) Any other form of protection measures considered necessary.

8. MONITORING AND REVIEW:

Once the protection order is passed, the Competent Authority would monitor its implementation and can review the same in terms of follow-up reports received in the matter. However, the Competent Authority shall review the Witness Protection Order on a quarterly basis based on the monthly follow-up report submitted by the Witness Protection Cell.

Part III

9. PROTECTION OF IDENTITY:

(a) During the course of investigation or trial of any offence, an application for seeking identity protection can be filed in the prescribed form before the Competent Authority through its Member Secretary.

(b) Upon receipt of the application, the Member Secretary of the Competent Authority shall call for the Threat Analysis Report. The Competent Authority shall examine the witness or his family members or any other person it deem fit to ascertain whether there is necessity to pass an identity protection order.

(c) During the course of hearing of the application, the identity of the witness shall not be revealed to any other person, which is likely to lead to the witness identification. The Competent Authority shall thereafter, dispose of the application as per material available on record.

(d) Once, an order for protection of identity of witness is passed by the Competent Authority, it shall be the responsibility of Witness Protection Cell to ensure that identity of such witness/his or her family members including name/parentage/occupation/address/digital footprints are fully protected.

(e) As long as identity of any witness is protected under an order of the Competent Authority, the Witness Protection Cell shall provide details of persons who can be contacted by the witness in case of emergency.

Part IV

10. CHANGE OF IDENTITY:-

(a) In appropriate cases, where there is a request from the witness for change of identity and based on the Threat Analysis Report, a decision can be taken for conferring a new identity to the witness by the Competent Authority.

(b) Conferring new identities includes new name/profession/parentage and providing supporting documents acceptable by the Government Agencies. The new identities should not deprive the witness from existing educational/professional/property rights.

Part V

11. RELOCATION OF WITNESS:

(a) In appropriate cases, where there is a request from the witness for relocation and based on the Threat Analysis Report, a decision can be taken for relocation of the witness by the Competent Authority.

(b) The Competent Authority may pass an order for witness relocation to a safer place within the State/UT or territory of the Indian Union keeping in view the safety, welfare and wellbeing of the witness. The expenses shall be borne by the Witness Protection Fund.

Part VI

12. WITNESSES TO BE APPRISED OF THE SCHEME:

The Department of Home, Prison and Disaster Management, Jharkhand shall give wide publicity to this Scheme. The IO and the Court shall inform witnesses about the existence of "Witness Protection Scheme" and its salient features.

13. CONFIDENTIALITY AND PRESERVATION OF RECORDS:

(a) All stakeholders including the Police, the Prosecution Department, Court Staff, Lawyers from both sides shall maintain full confidentiality and shall ensure that under no circumstance, any record, document or information in relation to the proceedings under this scheme shall be shared with any person in any manner except with the Trial Court/Appellate Court and that too, on a written order.

(b) All the records pertaining to proceedings under this scheme shall be preserved till such time the related trial or appeal thereof is pending before a Court of Law. After one year of disposal of the last Court proceedings, the hard copy of the records can be weeded out by the Competent Authority after preserving the scanned soft copies of the same.

14. RECOVERY OF EXPENSES:

In case the witness has lodged a false complaint Department of Home, Prison & Disaster Management, Jharkhand shall initiate proceedings for recovery of the expenditure incurred from the Witness Protection Fund.

15. REVIEW:

In case the witness or the police authorities are aggrieved by the decisions of the Competent Authority, a review application may be filed within 15 days of passing of the orders by the Competent Authority.

By order of the Governor of Jharkhand.

(Satish Kumar)

Joint Secretary to the Government.

Appendix-1**Witness Protection Application Form**

(Under)

Jharkhand State Witness Protection Scheme, 2019

(To be filled duplicate)

To,

The Competent Authority,

District-.....

Application for (please tick the appropriate-

- 1 Witness Protection ☐
- 2 Witness Identity Protection ☐
- 3 New Identity ☐
- 4 Witness Relocation ☐

1 Particulars of the Witness (Fill in Capital) :

- 1) Name-
- 2) Age-
- 3) Gender (Male/Female/Other)-
- 4) Father's/Mother's name-

	<p>5) Residential address-</p> <p>.....</p> <p>.....</p> <p>.....</p> <p>6) Name and other details of family members of the witness who are receiving or perceiving threats :-</p> <p>7) Contact details (Mobile No./e-mail)</p>
2	<p>Particulars of Criminal matter :</p> <p>1) FIR No.-</p> <p>2) Under Section-</p> <p>3) Police Station-</p> <p>4) District-</p> <p>5) S.D. No. (in case FIR not yet registered)-.....</p> <p>6) Cr. Case No. (in case of private complaint)-</p>
3	<p>Particulars of the accused (in available/know)</p> <p>1) Name-</p> <p>2) Address-</p> <p>3) Phone/Mobile No.-</p> <p>4) Email ID.-</p>
4	<p>Name & other particulars of the</p> <p>person giving/suspected of giving threats.-</p>

5	<p>Nature of threat. Please give brief details</p> <p>of threat received in the matter with specific</p> <p>date, place, mode and words used.-</p> <p>.....</p> <p>.....</p>
6	<p>Type of witness protection</p> <p>measures prayed by/for the witness.-</p> <p>.....</p>
7	<p>Detail of Interim/Urgent</p> <p>Witness Protection needs, if required.-</p> <p>.....</p> <p>.....</p>

- Applicant/witness can use extra sheets for giving additional information.

(Full Name with signature)

Date:

Place:.....

UNDERTAKING

1. I undertake that I shall fully co-operate with the competent authority and the Department of Home, Prison and Disaster Management, Jharkhand and Witness Protection Cell.
2. I certify that the information provided by me in this application is true and correct to my best knowledge and belief.
3. I understand that in case, information given by me in this application is found to be false, competent authority under the scheme reserves the right to recover the expenses incurred on me from out of the Witness Protection Fund.

.....
(Full Name with signature)

Date:.....

Place:.....
